their own more inclusive methodology in Environmental Justice in Colorado's Statewide and Regional Planning Process Guidebook (December 2003). The methods described in that publication are more representative of particular sub-areas of the state than using poverty guidelines established by the Department of Health and Human Services. The Colorado Guidebook states, "... income thresholds used in determining the allocation of Colorado Community Development Block Grant (CBDG) funds were selected for environmental justice mapping." These methods include using a low-income threshold that equals 30 percent of the area median income (AMI) for each metropolitan statistical area (MSA). The AMI for the Denver MSA, including Arapahoe, Douglas, and Jefferson Counties for 2000 was \$62,100 for a four-person household. 18 The 30 percent AMI low-income threshold is then \$18,630. This threshold was used to evaluate household income data for the project area, as compared to the average for each respective county in the project area.

The low-income populations for Arapahoe, Douglas, and Jefferson Counties are 11.76, 4.45, and 10.83 percent, respectively. **Figure 3-3** shows individual block groups with household percentages below the 30 percent AMI low-income threshold within the C-470 project area.

Based on U.S. Census data alone, several block groups appear to have higher percentages of households below the \$18,630 low-income threshold, as compared to the three-county area. However, in order to determine whether this data represented actual low-income populations, as defined by the DOT Order, additional data was evaluated. Douglas and Jefferson County planning departments indicated that no lowincome populations were known to exist within the C-470 project area. Statistics were evaluated to determine the percentage of students attending area schools that were eligible for reduced-price or free lunches. These percentages for schools within the project area were below six percent. Housing authorities in Douglas County and the City of Littleton revealed that

while Section 8 housing vouchers were distributed to households within their jurisdictions, none were for areas within the C-470 project area, except for the Wolhurst Community, hereafter referred to as "Wolhurst."

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While analysis of census data indicated that low-income populations might be present in other portions of the project area, additional analysis indicated that Wolhurst might also be low income. For this reason, a neighborhood survey of Wolhurst was conducted. This community spans the border of Arapahoe and Douglas Counties, and is composed of 272 units. The community is currently expanding to accommodate 29 additional units. Residents lease lots from the community's owner, Wolhurst Adult Community, Incorporated.

In September 2003, a community survey was developed and distributed to all 272 households in Wolhurst and nearly 50 percent of the surveys were returned. Based on the survey results, approximately 30 percent of the community has a household income at or below \$18,630. This is higher than the county averages for both Arapahoe and Douglas Counties of 11.76 and 4.45 percent low-income, respectively. These two counties were used as comparisons, since Wolhurst is located in both counties.

CDOT has identified Wolhurst as a low-income population because reported income levels from the community survey indicate a substantially higher percentage of households meets the low-income threshold than both the Arapahoe and Douglas County averages.

## 3.2.2.2 Environmental Consequences

The FHWA Order 6640.23, FHWA Actions to Address Environmental Justice in Minority Populations and Low-Income Populations (December 1998) states, "It is the FHWA's longstanding policy to actively ensure nondiscrimination in federally funded activities. Furthermore, it is the FHWA's continuing policy to identify and prevent discriminatory effects by actively administering its programs, policies,



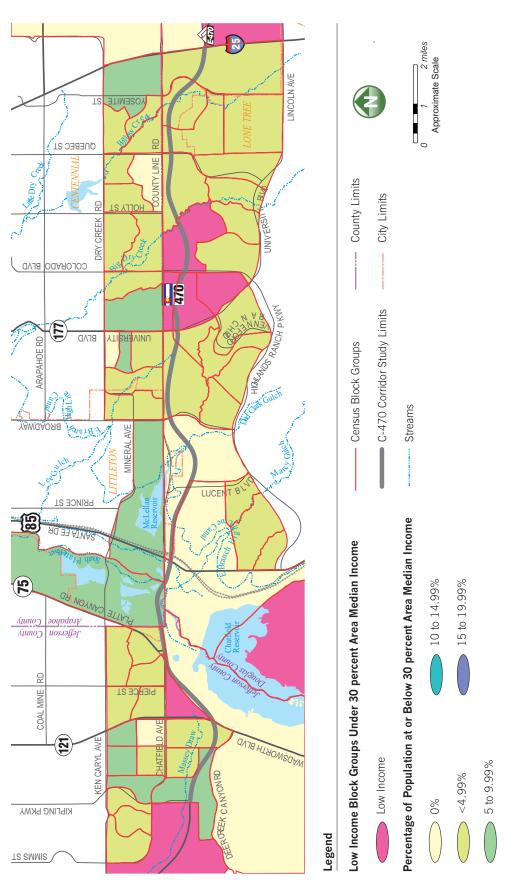
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Figure 3-3 **Percentages of Households Below 30 Percent AMI** 



Source: 2000 U.S. Census

Note: Although the Wolhurst Community was identified as a low-income population, the Census block group where Wolhurst is located does not indicate a percentage of low-income households below the average for Arapahoe or Douglas County, based on the 30 percent AMI method. 